

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

MAY 0 1 1998

Refer to Legislative Secretary

The Honorable Antonio R. Unpingco Speaker Mina'Bente Kuåttro na Liheslaturan Guåhan Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Hagåtña, Guam 96910

Dear Speaker Unpingco:

Enclosed please find a copy of Substitute Bill No. 321 (COR), "AN ACT TO BAN STRUCTURES IN OR ON SIDEWALKS OR PUBLIC RIGHTS OF WAY", which was vetoed and subsequently overridden by the Mina'Bente Kuåttro na Liheslaturan Guåhan, the Twenty-Fourth Guam Legislature, on April 27, 1998. This legislation is designated as **Public Law No. 24-182**.

Very truly yours,

Carl T. C. Gutierrez I Maga'lahen Guåhan Governor of Guam

00730

Attachment: copy attached for signed bill or overridden bill original attached for vetoed bill

cc: The Honorable Joanne M. S. Brown Legislative Secretary

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	OFFICE OF THE LEGISLATIVE SECRETARY
	ACKNOWLEDGMENT RECEIPT
	Received By
	Time 2:30 pm
	Date 5.1.98

Office of	of the Speaker
ANTON	TO R. UNPINGCO
Date:	5/1/58 11:00 m
Time:	11:00 m
Rec'd b	Y
Print N	ame: Janice hera

Ricardo J. Bordallo Governor's Complex • Post Office Box 2950, Agana, Guam 96932 • (671)472-8931 • Fax (671)477-GUAM

MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN 1998 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 321 (COR), "AN ACT TO BAN STRUCTURES IN OR ON SIDEWALKS OR PUBLIC RIGHTS OF WAY," returned without approval of *I Maga'lahen Guahan*, was reconsidered by *I Liheslaturan Guahan* and after such consideration, did agree, on the 27th day of April, 1998, to pass said bill notwithstanding the veto of *I Maga'lahen Guahan* by a vote of nineteen (19) members.

ANTONIO R. UNPINGCO Speaker

Attested: OANNE M.S. BROW

Senator and Legislative Secretary

This Act was received by I MAGA'LAHEN GUAHAN this _28 H day of _April_____, 1998, at ______ O'clock _P_.M.

Assistant Staff Officer Governor's Office

Public Law No. _ 24-182 _____

TWENTY-FOURTH GUAM LEGISLATURE 1997 (FIRST) Regular Session

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Bill No. 321 (COR)

As substituted by the Committee on Finance and Taxation and further substituted and amended on the Floor.

Introduced by:

W. B.S.M. Flores J. Won Pat-Borja L. Leon Guerrero T. C. Ada F. B. Aguon, Jr. A. C. Blaz J. M.S. Brown Felix P. Camacho Francisco P. Camacho M. C. Charfauros E. J. Cruz Mark Forbes L. F. Kasperbauer A. C. Lamorena, V C. A. Leon Guerrero V. C. Pangelinan J. C. Salas A. L.G. Santos F. E. Santos A. R. Unpingco

AN ACT TO BAN STRUCTURES IN OR ON SIDEWALKS OR PUBLIC RIGHTS OF WAY.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Intent. The Guam Legislature finds that the
practice of placing utility structures or appurtenances along roadways is

unsafe and a direct threat to the safety of motorists and passengers. It also finds that the practice of placing power poles, telephone pedestals and utility appurtenances in sidewalks poses an even greater threat to the safety of motorists and pedestrians, in addition to being aesthetically detrimental to the passing viewer. Further, while access to the sidewalks is difficult and in some cases impossible for some citizens with disabilities, the impediments in sidewalks conflict with the intent of the Americans with Disabilities Act.

• • . . •

8 The Guam Legislature further finds that utility companies and agencies 9 install and construct their appurtenances and structures in the sidewalks and 10 along roadways in consideration of cost and convenience and without serious 11 regard to the safety or aesthetics of this practice or the discrimination against 12 citizens with disabilities. The Guam Legislature declares that safety should be 13 the highest and utmost priority, and that discrimination against the disabled 14 cease immediately.

Banning of Power Poles and Telephone Pedestals on 15 Section 2. 16 Notwithstanding any other provisions of law, the Department of Sidewalks. 17 Public Works ("DPW"), the Guam Telephone Authority, the Guam Fire 18 Department, the Guam Power Authority and the Guam Waterworks 19 Authority, or any other public or private entity, shall not construct, place, erect 20 or install any power poles, telephone pedestals, guy lines and tie downs, or 21 any other structures that protrude into and above the sidewalks, including fire 22 hydrants, but not including natural landscaping structures, except for wide 23 sidewalks, where landscaping allows for a four foot (4') clearance alongside 24 the roadways. The placement of these or any other types of structures shall be 25 approved by DPW, which shall approve locations for such structures.

DPW shall within thirty (30) days of the enactment of this Provision, 1 notify any agency, department or entity who is in violation of this Act, that 2 within two (2) years of the enactment of this Provision all structures must be 3 4 removed from the sidewalks, or the sidewalk widened or modified to comply with this Act, at each agency's cost, except for the Guam Power Authority, 5 which shall have ten (10) years from the effective date of this Act to relocate its 6 structures, or three (3) years from the effective date of this Act to reroute the 7 8 sidewalks where its structures occur.

. .

9 Section 3. Establishment of Crash Barriers/Impact Absorbers Around Concrete and Steel Poles in the Rights of Way. Any private entity 10 or agency or department of the government of Guam which has any steel or 11 12 concrete structure, or any other structure in the right of way, must within two (2) years from the date of this law place either crash barriers or impact 13 14 absorbers, which must be approved by both DPW and the Federal Highway 15 Administration, around these structures to protect motorists who lose control 16 of their vehicles.

17

Section 4. Compliance with the Americans with Disabilities Act.

18 Notwithstanding the provisions of the Americans with Disabilities Act 19 ("ADA"), landscaping may be placed within the rights of way, provided that it 20 leaves a minimum sidewalk access of four feet (4') in width and such 21 placement would *not* interfere with the minimum requirements of the ADA.

Section 5. Penalties for Failure to Comply. If any private entity, agency, or department or entity of the government of Guam fails to comply with any of the provisions of §2 of this Act, the Department of Integrated Services for Individuals with Disabilities ("DISID") is authorized to charge the private entity, or the agency or department which owns the structures at a rate of Twenty-five Dollars (\$25.00) per structure per day in the right of way. The funds shall be deposited into a separate fund administered by the Department of Administration for DISID, to be released quarterly for the purposes of the maintenance and upkeep of sidewalks.

6 If any private entity, or agency or department of the government of 7 Guam, fails to comply with §3 of this Act, DPW may authorize the compliance 8 with this Act by hiring, or contracting with private construction companies or 9 individuals licensed to do business on Guam, to place crash barriers or impact 10 absorbers around non-complying structures. All contracts and work under 11 this Section shall comply with the Guam Procurement Law to include 12 emergency provisions. DPW may also perform the work with its crews. 13 Billing for work completed will be made directly to the owners of such 14 structures, after approval of the work by DPW. Payment for work performed 15 is due and payable within thirty (30) days of billing, subject to interest on late 16 payments at a rate of twelve percent (12%) per annum, compounded monthly.

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Office of the Vice-Speaker TWENTY-FOURTH GUAM LEGISLATURE

LEGISLATIVE COMMITTEE MEMBERSHIP

Chairman Finance & Taxation Vice-Chairman Rules, Government Reform & Federal Affairs

Education

Natural Resources

Health & Human Services

Tourism, Economic Development & Cultural Affairs

Judiciary, Public Safety & Consumer Protection

Transportation, Telecommunications. & Micronesian Affairs

MEMBERSHIP

Guarn Finance Commission

Commission on Self Determination

September 30, 1997

The Honorable Speaker Antonio R. Unpingco 24th Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Finance and Taxation now reports its findings on Bill No. 321, "An Act to Ban Structures in Sidewalks or Public Rights of Way," to the full Legislature with the recommendation TO DO PASS.

ANTHONY C. BLAZ

Votes of the committee members are as follows:

To Pass	
Not To Pass	
Inactive File	
Abstained	
Off-Island	·
Not Available	·

Copies of the Committee Report and all pertinent documents are attached for your information.

Anthony C. Blaz

Attachments



TWENTY-FOURTH GUAM LEGISLATURE UTFICE

Office of the Vice-Speaker ANTHONY C. BLAZ

LEGISLATIVE COMMITTEE MEMBERSHIP

To:

September 30, 1997

Chairman Finance & Taxation Vice-Chairman

Rules, Government Reform & Federal Affairs

Education

Natural Resources

Health & Human Services

Tourism, Economic Development & Cultural Affairs

Judiciary, Public Safety & Consumer Protection

Transportation, Telecommunications, & Micronesian Affairs

MEMBERSHIP

Guam Finance Commission

Commission on Self Determination Senator Mark Forbes, Vice Chairperson Speaker Antonio R. Unpingco, Ex-Officio Member Senator Elizabeth Barrett-Anderson, Member Senator Joanne M.S. Brown, Member Senator Edwardo J. Cruz, Member Senator Edwardo J. Cruz, Member Senator Lawrence F. Kasperbauer, Member Senator Alberto A.C. Lamorena, V, Member Senator Alberto A.C. Lamorena, V, Member Senator Carlotta A. Leon Guerrero, Member Senator John C. Salas, Member Senator Thomas C. Ada, Member Senator Mark C. Charfauros, Member Senator William B.S.M. Flores, Member Senator Francis E. Santos, Member

From: Vice Speaker Anthony C. Blaz, Chairperson Committee on Finance and Taxation

Re: Voting Sheet on Bill No. 321

Transmitted herewith are the voting sheet and Committee Report on Bill No. 321 for your review and signature.

Your attention to this matter is greatly appreciated.

An'thony C. B

Cc imittee on Finance and L. xation Voting Sheet on Bill No. 321

"AN ACT TO BAN STRUCT	TURES IN SIDE	WALKS OR PL	JBLIC RIGHTS (of Way."
COMMITTEE MEMBER	TO PASS		ABSTAIN	
Anthony C. Blaz, Chairperson	/			
ALAAAA	<u> </u>			
Mark Forbes, Mod Chairperson			<u> </u>	
Antonio R/Unpingco, Ex-Officio	<u>V.</u>			
Elizabeth Barrett-Anderson, Member				
Joanne M.S. Brown, Member				
Edwardo J. Croz, Member	×			
Lawrence F, Kasperbauer, Member	<u>~</u>			
Alberto A.C. Lamorenz, V, Mernber	<u>\</u>		<u> </u>	<u>_</u> _
Carlotta A. Leon Guerrero, Member	<u>.</u>		<u> </u>	
John C. Salas, Member				. <u></u>
Thomas C/Ada, Meratyer	<u>/</u>			
Mark C. Charfauros, Member	¥,			
William B.S.M. Flores, Member				
v				

Francis E. Santos, Member

8 OCTOBER 1997

TO: SENATOR EDWARDO J, CRUZ

FM: STEVE PHILLIPS, GSYFA

SUBJ: OPERATING FUNDS FOR YOUTH FOOTBALL TEAMS

THE ORGANIZATION AND MANAGEMENT OF A YOUTH FOOTBALL TEAM IS AN EXPENSIVE VENTURE DUE TO THE HIGH COSTS OF EQUIPMENT AND UNIFORMS EACH YEAR.

WITH YOUR HELP APPROXIMATELY 1000 GIRLS AND BOYS, AGES 6-15 WILL CONTINUE TO HAVE THE OPPORTUNITY TO LEARN AND EXPER-IENCE THE FUNDAMENTALS OF YOUTH FOOTBALL, CHEERLEADING, GOOD SPORTSMANSHIP, FAIR PLAY, PHYSICAL FITNESS, DISCIPLINE, AND RESPONSIBILITY ASSOCIATED WITH A TEAM ORIENTED ACTIVITY.

COSTS TO PLAY ARE HIGH, MANY FAMILIES CANNOT AFFORD TO PAY. PLAYERS COME OUT TO FLAY, FIND OUT THE COSTS INVOLVED AND DONOT RETURN. THESE KIDS ARE OUT ON THE STREETS. WE NEED TO HELP THEM GET INVOLVED AND TO PLAY.

EACH YEAR IT BECOMES MORE DIFFICULT TO RAISE FUNDS AS THE PRIVATE SECTOR IS SATURATED WITH REQUESTS EVERY DAY. CAR WASHES ARE NOT THE ANSWER.

THE LEAGUE WANTS TO EXPAND NEXT YEAR AND IT WILL COST EACH. TEAM APPROXIMATELY \$9,000.00 TO SUIT UP A NEW DIVISION.

IT COSTS AROUND \$15,000,00 A YEAR TO FIELD A TEAM WITH THREE DIVISIONS. AGES 6-10, 11 & 12 AND 13-15.

PLAYER FEES ARE NOT ENOUGH TO COVER COSTS.

HOPE THIS HELPS. IF YOU NEED MORE INFO PLEASE CALL ME AT 637-6227.

Der -RŬ п L.,

STEVE PHILLIPS, PRESIDENT, GUAM SAINTS YOUTH FOOTBALL ASSOC.

PS: THE LEAGUE HAS A STRICT "SAY NO TO DRUGS AND ALCOHOL PROGRAM"

TEAMS LEFT OUT OF PREVIOUS APPROPRIATION: GUAM SAINTS YOUTH FOOTBALL ASSOCIATION, ISLAND EAGLES, GUAM RAIDERS AND SOUTHERN COMBAYS,

Committee on Finance and Taxation Report on Bill No. 321

"AN ACT TO BAN STRUCTURES IN SIDEWALKS OR PUBLIC RIGHTS OF WAY."

PUBLIC NOTICE:

Pursuant to the requirements of the Standing Rules, notice of the Public Hearing on Bill No. 321 was published in the Pacific Daily News on Sunday, September 28, 1997

PUBLIC HEARING:

The Committee on Finance and Taxation conducted a public hearing on Monday, September 29, 1997 in the Office of Vice Speaker Anthony C. Blaz, Conference Room, to hear testimonies on Bill No. 321.

MEMBERS PRESENT:

The hearing was called to order by the Chairperson of the Committee on Finance and Taxation, Vice Speaker Anthony C. Blaz. Committee members present were:

Senator Edwardo Cruz Senator Lawrence Kasperbauer Senator Tom Ada Senator Mark Charfauros Senator William B.S.M. Flores

Other Senators present were:

Senator Frank B. Aguon, Jr. Senator Lou Leon Guerrero Senator Vicente C. Pangelinan Senator Judith Won-Pat Borja

Providing Public Testimony on the Bill:

Albert San Agustin, Rehab Services & Facilities Administrator, Department of Voc Rehab. Dr. Eddie Del Rosario, Advocacy Office David Cruz, Guam Developmental Disabilities Council Berni Grajek, GDDC

BACKGROUND ON P '_ 321:

Dr. Eddie Del Rosario testified in support of Bill 321 and urged that the bill include modifications that will address benefits for persons with disabilities. His attached testimony outlines the recommended changes.

David Cruz testified in support of Bill 321 and outlined that the GDDC is in full support of rights of way being in compliance with the American's with Disabilities Act. In his written testimony (attached) he outlines several recommended changes.

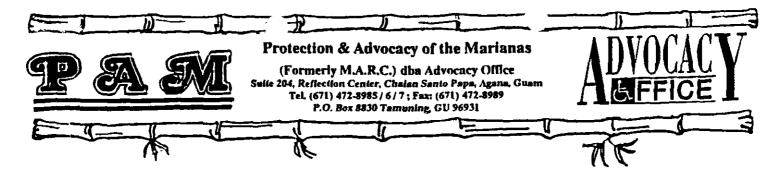
Albert San Agustin testified in support of the bill and included insight into current laws that are not being enforced.

FINDINGS:

The Committee finds impractical, unsound and unsafe, the governments practice of planning above ground utility structures along roadways as well as power poles, telephone pedestals and utility appurtenances in sidewalks. Overall, safety and essential accommodation are paramount. Such dangerous practices should be put in check, discontinued and mitigated as feasible and practical.

COMMITTEE RECOMMENDATION:

The Committee, having conducted a sufficient hearing, does hereby recommend to the Legislature to DO PASS Bill 321- AN ACT TO BAN STRUCTURES IN SIDEWALKS OR PUBLIC RIGHTS OF WAY.



September 29, 1997

Senator William B.S.M. Flores, P.E. 24th Guam Legislature Agana, Guam

Dear Senator Flores and your esteemed colleagues:

Thank you very much for calling our attention to Bill No. 321 and for inviting us to submit testimony on same.

We applaud the intent of this bill especially as it relates to the benefit of persons with disabilities. Equally important, this bill addresses safety issues which translate into primary prevention measures to mitigate mortality and morbidity (particularly traumatic conditions resulting in disabilities) among Guam's population as well as Guam's visitors.

May we suggest some changes to the bill if you please:

- 1. Kindly use "people first" language such as "citizens with disabilities", "persons with disabilities", etc.
- 2. This bill would be a perfect vehicle to fully comply with A.D.A. by addressing the requirements for curb cuts, accessible routes or path of travel, detectable warning surfaces, audible traffic signals, proper & adequate signage, etc. Those of us in the disabilities field are most anxious to work with the leaders in the public and private sectors who share with us our vision of a fully accesible Guam by July 26, 2000. This will be a worthwhile investment not only for all of us residing on Guam but also for the future of Guam's tourism. Guam can be a showcase of full accesibility in this part of the world.
- 3. Maintenance of accessible features undertaken by State & Local Governments is incorporated in A.D.A. as well as Section 504 of the Rehab. Act of 1973. Wouldn't it be more appropriate for DISID to administer the future funds resulting from penalties for failure to comply instead of DPW?

Oleh Vitkovitsky President Al Harreli Vice President Jun Mercurio Secretary Gorgonio Cabot Treasurer Board Members: Franklin Castro Cheryl Hipolito Linda Leon Guerrero Nemi Macario Tom Punzalan Louie Yanza, Esq.

Staff:

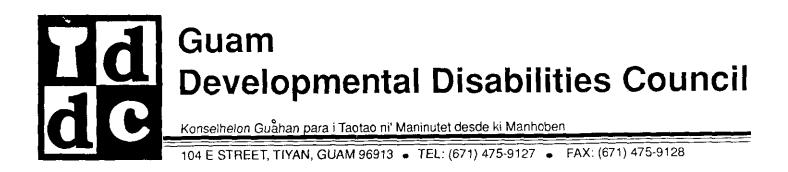
Dr. Eddie del Rosario Exec. Director Bernice Franquez PADD Advocate Angela Tackney PAIMI Advocate Dave Retumalta Joseph Destefano Admin. Support Once again, thank you for the opportunity to comment on Bill 321. Should you or your staff have any questions, please don't hesitate to contact us.

For and on behalf of the officers and members of the Board of Directors of P.A.M. dba Advocacy Office, I remain,

Respectfully yours,

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Eddie R. del Rosario, MD, MPH Executive Director



September 29, 1997

The Honorable Anthony C. Blaz Vice-Speaker 24th Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Vice-Speaker Blaz:

Hafa Adai and dångkolo na si Yu'os ma'åse' for affording the Guam Developmental Disabilities Council (GDDC) with the opportunity to provide testimony in support of the intent of Bill No. 321.

The GDDC is in full support of rights of way being in compliance with the Americans with Disabilities Act (ADA)Title II and III. The GDDC believes that in order to promote independence, productivity, inclusion and integration of individuals with disabilities within our community our government must come into compliance with the ADA.

The following are concerns we have with Bill 321:

- Section 1, Page 1, Line 8 please change language to "citizens with disabilities".
- Section 1, Page 2, Line 1, please change "the disabled and physically challenged", to "citizens with disabilities".
- Bill 321 does not address curbs which are at this time also a barrier in sidewalks. Curb cuts must be added to sidewalks to be in compliance with the ADA.
- Section 5 of Bill 321 does not address failure to comply with Section 4.
- If penalties to comply with Section 4 will be comparable to penalties for Section 2, who will be the enforcing agency? Is it Department of Public Works? Don't all construction clearances already have to go through them?
- As in penalties for Section 3, will Department of Public Works be authorized to remove the sidewalk barriers?

• In many cases Department of Public works has issued occupancy permits to new buildings which do not comply with the ADA, what assurances do we have that they will penalize other government entities for not being in compliance with Bill 321 if it becomes law?

In closing, the passage of Bill 321 with the above questions addressed will truly promote **INDEPENDENCE**, **PRODUCTIVITY**, **INCLUSION** and **INTEGRATION** of persons with disabilities and their families into our community.

The GDDC appreciates the efforts of Senators William B. Flores, Judith Won Pat-Borja and Lou Leon Guerrero, in addressing this very significant issue which will improve the quality of life of persons with disabilities in our community.

Si Yu'os Ma'åse'

David Cruz

Chairperson Legislative Committee

97-414

CARL T.C. GUTIERREZ Governor of Guam

MADELEINE Z. BORDALLO LT. Governor



TESTIMONY TO BILL NO. 321

On behalf of Director Joseph Artero-Cameron and the Department of Vocational Rehabilitation, we support the legislative intent of maintaining a safe environment for persons with disabilities and the intent of removing threats to the safety for motorists and passengers through Bill No. 321. All sidewalks must be accessible for wheelchairs by instituting curb cuts so that wheelchair users can access and exit sidewalks safely. The day has arrived where persons with visual impairments can walk with a white cane without an impediment of a street sign, a fire hydrant, a pothole, that would constitute a threat to the safety and well being of a person with total blindness.

Is it possible to impose a sanction on the enforcement agencies for its lack of reasonable enforcement? For instance, persons without disabilities have problems accessing the sidewalks of the Pacific Daily News. Isn't it unlawful now to park on sidewalks? I want a penalty for lack of enforcement by the Guam Police, Department of Public Works, EPA and related regulatory functionnaires.

Let's first review the unenforceable laws. Thank you for the opportunity to comment.

LITC A

ALBERT T. SAN AGUSTIN Rehab Services & Facilities Administrator Department of Voc Rehabilitation

DEPARTMENT OF VOCATIONAL REHABILITATION DIPÅTTAMENTON BUKASIONÅT NUMA'LO

COMMITTEE ON FINANCE & TAXATION

TWENTY-FOURTH GUAM LEGISLATURE

OFFICE OF VICE SPEAKER ANTHONY C. BLAZ, CONFERENCE ROOM OFFICE OF VICE SPEAKER ANTHONY C. BLAZ, CONFERENCE ROOM September 29, 1997, 4:30 P.M.

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FISCAL NOTE BUREAU OF BUDGET AND MANAGEMENT RESEARCH

Bill No. <u>321</u>				Date Rece	ived Septem	ber 16, 1997	
Amendatory Bill YES NO X				Date Reviewed September 23, 1997			
Department/Agency Department/Agency Total FY appropriati Bill Title (Preamble)	Head: <u>Mr. 1</u> on to Date:	<u>Cony Quinata</u> \$31.974.521	<u>, Acting Dire</u>	<u>ector</u>	tights of Way		
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Bill's Impact on Pres	sent Program	Funding:					
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ANALYST Frank	Lizza DAT	E 10/2/91	DIRECTOR	Joseph E	Mine RIVERA DA	6CT 0 5 15 TE	
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Footnotes: See attac	hed comment	S					

Bureau of Budget and Management Research Fiscal Note Comments to Bill 321 October 2, 1997

The department will need to develop an island-wide assessment plan of utility structures or appurtenances protruding on and above sidewalks, and to include recommendations for correction measures in relocating such utility structures or widening of sidewalks to comply with the proposed legislation. There will substantial impact costs in meeting the requirements of the proposed legislation, however, such costs assessment cannot be determined at this time. Revenue estimates in assessing penalties and charges imposed on private and government entities for regulatory noncompliance cannot be determined at this time unless an island-wide assessment plan is developed.